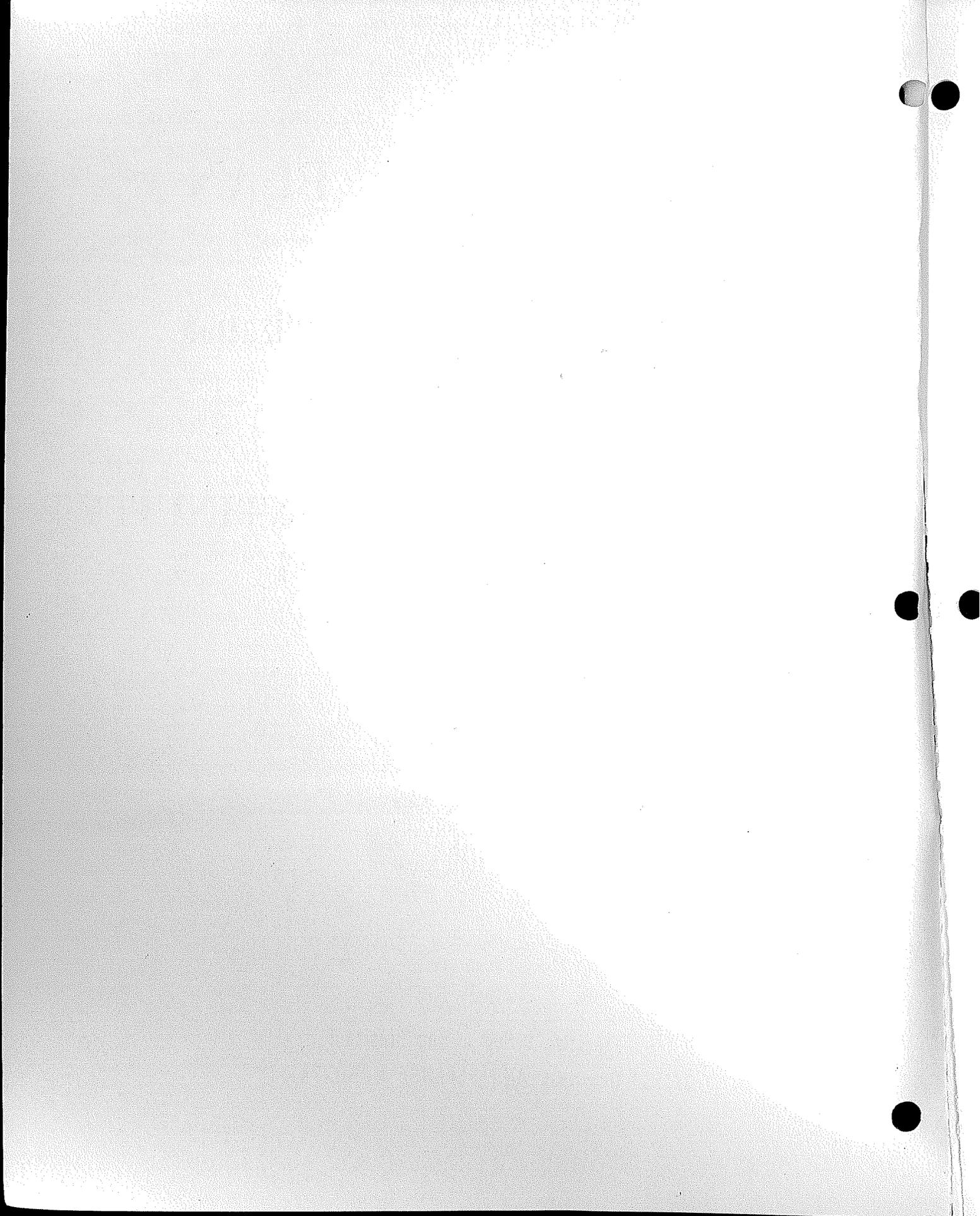


THE NATIONAL PLAN
for
Civil Defense and Defense Mobilization

Annex 8
PREPARATIONS FOR CONTINUITY
OF GOVERNMENT



Executive Office of the President
OFFICE OF CIVIL AND DEFENSE MOBILIZATION

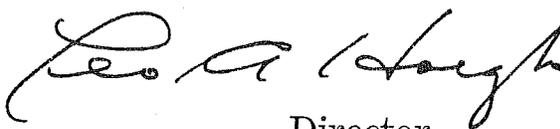


Preface

This annex supports and amplifies the National Plan for Civil Defense and Defense Mobilization, particularly Part V, Section A, **Continuity of Government**. It states the principles, responsibilities, requirements and broad courses of nonmilitary action incident to this subject.

Auxiliary documents will be issued as necessary and will be subordinate to and compatible with this annex and the National Plan.

The annex is published in looseleaf form in order that pages may be added or replaced easily whenever revisions are made.



Director

Office of Civil and Defense Mobilization

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ANNEX 8

**PREPARATIONS FOR
CONTINUITY OF GOVERNMENT**

Definition

For the purpose of this annex, "preparations for continuity of government" means a specific program consisting of four major functions (see Part IV) designed to assure the preservation and effective operation of the Federal, State and local governments of the United States in the event of attack or other disaster.

Assumptions¹

A. The survival of the Nation depends on the ability of Federal, State and local governments to carry out their responsibilities in the event of a massive nuclear attack.

B. An attack on the United States might

1. Completely destroy or damage seats of Federal, State and local governments
2. Disrupt or destroy communications and transportation to the extent that State and local governments might be isolated for protracted periods
3. Seriously affect all government operations.

¹ See Part I of the NATIONAL PLAN and Annex 1, PLANNING BASIS.

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C. The basic foundation for all civil defense efforts is the ability of government to operate effectively during an emergency.

D. Volunteers can be used most effectively as auxiliaries to units of government.

General Responsibilities

Each government is responsible for determining the function it must carry on in an emergency, such determination to be based on the essential requirements for national survival. Other governmental functions shall be discharged only after these essential requirements have been met.

Each government will advise the public within its jurisdiction, as appropriate, of its preparations for continuity.

A. Federal

1. The Federal Government is responsible for developing and executing measures necessary to insure its survival and effective operation during emergencies.
2. The Federal Government is responsible for stimulating, guiding and assisting State and local governments in executing measures necessary to insure their survival and effective operations during emergencies.

B. State and Local

State and local governments are responsible for taking the steps necessary to insure their survival and effectiveness during emergencies and to contribute to the Nation's survival.

C. Private Organizations and Individuals

Private organizations and individual citizens are responsible for serving as volunteer auxiliaries to their governments.

Functions

A. Assurance of Leadership and Authority

1. Objective

To preserve constitutional leadership and authority under all conditions.

2. Actions Required

- a. Issuance of executive orders, enactment of legislation and amendment of constitutions for the establishment of automatic emergency lines of succession in depth for top executives, legislators, the judiciary and other key personnel.
- b. Promulgation of succession lists.
- c. Maintenance of succession lists on a current basis.

B. Preservation of Documents and Records

1. Objective

To provide the documentary basis and information required for the protection of the rights and interests of individuals and for the effective operation of government in emergency and thereafter.

2. Actions Required

- a. Identify documents and records essential to the objective.
- b. Determine the method and kind of preservation required.
- c. Provide protected and accessible storage for essential documents and records and insure their safety and currentness.

C. Establishment of Emergency Operating Centers

1. Objective

To provide secure facilities in which top executive officials, legislative bodies, members of the judiciary and other key personnel can carry out their emergency responsibilities.

2. Actions Required

- a. Determine governmental requirements for secure facilities and the uses to which the facilities will be put.

- b. Select, and acquire where appropriate, sites for emergency operating centers.
- c. Modify or erect structures as necessary, provide adequate protection and provide essential equipment and supplies.

D. Full Use of Government Personnel, Facilities and Equipment

1. Objective

To achieve maximum effectiveness in emergency operations of government through the full and efficient use of all government personnel, facilities and equipment.

2. Actions Required

- a. Identify the emergency functions of government and the departments responsible for them.
- b. Reinforce these departments with the resources of other departments which do not have emergency functions.
- c. Augment these departments by recruiting, assigning and training nongovernment personnel as auxiliaries.

Execution

A. Preparations for continuity of government shall be directed and coordinated by the Director, Office of Civil and Defense Mobilization, as a measure for protection of life and property, in accordance with Part IV, Section A and Part V, Section A of the National Plan.

B. Execution of Federal responsibilities assigned to but not reserved by the Director shall be in accordance with Part IV, Section A and Part V, Section A of the National Plan and Annex 5, "Federal Delegations and Assignments."

C. Execution of State and local government responsibilities shall be in accordance with Part IV, Section B and Part V, Section A of the National Plan and in coordination with the authorities applicable to execution of Federal responsibilities.